

General Assembly

Raised Bill No. 5382

February Session, 2012

LCO No. 1610

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Referred to Committee on Public Safety and Security

Introduced by: (PS)

AN ACT CONCERNING PROFESSIONAL BONDSMEN, SURETY BAIL BOND AGENTS AND BAIL ENFORCEMENT AGENTS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 29-145 of the 2012 supplement to the general
- 2 statutes is repealed and the following is substituted in lieu thereof
- 3 (*Effective October 1, 2012*):
- 4 Any person desiring to engage in the business of a professional
- 5 bondsman shall apply to the Commissioner of Emergency Services and
- 6 Public Protection for a license. Such application shall set forth under
- 7 oath the full name, age, residence, telephone number and occupation
- 8 of the applicant, whether the applicant intends to engage in the
- 9 business of a professional bondsman individually or in partnership or
- association with another or others, and, if so, the identity of each. It
- 11 shall also set forth under oath a statement of the assets and liabilities of
- 12 the applicant, and whether the applicant has been charged with or
- 13 convicted of crime, and such other information, including fingerprints
- 14 and photographs, as said commissioner from time to time may require.
- 15 The commissioner shall require the applicant to submit proof that he
- or she is at least twenty-one years of age and has received a high

17 diploma or an equivalent academic education. 18 commissioner shall require the applicant to submit to state and 19 national criminal history records checks. The criminal history records 20 checks required pursuant to this section shall be conducted in 21 accordance with section 29-17a. No person who has been convicted of 22 a felony shall be licensed to do business as a professional bondsman in 23 this state. No person engaged in law enforcement or vested with police 24 powers shall be licensed to do business as a professional bondsman. 25 No person who has not attained twenty-one years of age or has not 26 received a high school diploma or an equivalent academic education 27 shall be licensed to do business as a professional bondsman.

Sec. 2. Section 29-147 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2012*):

Each professional bondsman licensed under the provisions of this chapter may apply for a renewal of his license upon renewal application forms provided by the Commissioner of Emergency Services and Public Protection and requiring the disclosure of such information as said commissioner requires in determining whether or not such professional bondsman's financial responsibility remains unimpaired or whether for any other reason such bondsman's fitness to continue in such business has been otherwise altered since the issuance of any prior license. Said commissioner may suspend for a definite term or revoke any license issued under the provisions of this chapter if it appears to said commissioner that (1) such licensee has been convicted of a felony in this state or elsewhere, [or] (2) such licensee is engaged in any unlawful activity affecting his fitness to continue in the business of professional bondsman, [or that his] (3) the financial responsibility of such licensee has been substantially impaired, or (4) such licensee is subject to a restraining or protective order issued by a court in a case involving the use, attempted use or threatened use of physical force against another person.

Sec. 3. Section 29-152f of the general statutes is repealed and the

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49 following is substituted in lieu thereof (*Effective October 1, 2012*):

50 Any person desiring to engage in the business of a bail enforcement 51 agent shall apply to the Commissioner of Emergency Services and 52 Public Protection for a license therefor. Such application shall set forth 53 under oath the full name, age, date and place of birth, residence and 54 occupation of the applicant. It shall also set forth under oath a 55 statement of whether the applicant has been charged with or convicted 56 of crime, and such other information, including fingerprints and 57 photographs, as required by the commissioner. The commissioner 58 shall require the applicant to submit proof that he or she is at least 59 twenty-one years of age and has received a high school diploma or an 60 equivalent academic education. The commissioner shall require the 61 applicant to submit to state and national criminal history records 62 checks. The criminal history records checks required pursuant to this 63 section shall be conducted in accordance with section 29-17a. Within 64 five years prior to the date of application, the applicant shall have 65 successfully completed a course in the criminal justice system 66 consisting of not less than twenty hours of study approved by the 67 commissioner. No person who has been convicted of a felony or any 68 misdemeanor under section 21a-279, 53a-58, 53a-61, 53a-61a, 53a-62, 69 53a-63, 53a-96, 53a-173, 53a-175, 53a-176, 53a-178 or 53a-181d shall be 70 licensed to do business as a bail enforcement agent in this state. No 71 person engaged in law enforcement or vested with police powers shall 72 be licensed to do business as a bail enforcement agent. No person who 73 has not attained twenty-one years of age or has not received a high 74 school diploma or an equivalent academic education shall be licensed 75 to do business as a bail enforcement agent.

Sec. 4. Section 29-152i of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2012*):

The Commissioner of Emergency Services and Public Protection may suspend, revoke or refuse to renew the license of any bail enforcement agent, provided notice shall have been given to the

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81 licensee to appear before the commissioner to show cause why the 82 license should not be suspended, revoked or refused renewal, upon a 83 finding by the commissioner that: (1) The licensee has violated any of 84 the terms or provisions of sections 29-152e to 29-152m, inclusive, as 85 amended by this act, or section 38a-660a or any of the regulations 86 adopted under section 29-1520; (2) the licensee has practiced fraud, 87 deceit or misrepresentation; (3) the licensee has made a material 88 misstatement in the application for issuance or renewal of such license; 89 (4) the licensee has demonstrated incompetence or untrustworthiness 90 in the conduct of the licensee's business; (5) the licensee is subject to a 91 restraining or protective order issued by a court in a case involving the 92 use, attempted use or threatened use of physical force against another 93 person; (6) the licensee has been convicted of a felony, a misdemeanor 94 specified in section 29-152f, as amended by this act, or other crime 95 affecting the licensee's honesty, integrity or moral fitness; or [(6)] (7) 96 the licensee is unsuitable. The suspension or revocation of, or the 97 refusal to renew, any bail enforcement agent's license shall also 98 constitute the revocation of the bail enforcement agent's firearms 99 permit issued pursuant to section 29-152m, as amended by this act. 100 Any bail enforcement agent who fails to surrender such license within 101 five days of notification in writing of the suspension or revocation of, 102 or refusal to renew, such license shall be guilty of a class C 103 misdemeanor. Any party aggrieved by an order of the commissioner 104 under this section may appeal therefrom in accordance with the 105 provisions of section 4-183, except venue for such appeal shall be in the 106 judicial district of Hartford.

- Sec. 5. Section 29-152*l* of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1*, 2012):
- (a) No professional bondsman licensed under chapter 533, surety
 bail bond agent licensed under chapter 700f or bail enforcement agent
 licensed under sections 29-152f to 29-152i, inclusive, as amended by
 this act, shall wear, carry or display any uniform, badge, shield or
 other insignia or emblems that purport to indicate that such bondsman

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or agent is an employee, officer or agent of the state or any political subdivision of the state or of the federal government.

- (b) No bail enforcement agent licensed under sections 29-152f to 29-152i, inclusive, as amended by this act, shall wear, carry or display a badge unless the Commissioner of Emergency Services and Public Protection has approved such badge. If the commissioner suspends or revokes, or refuses to renew, the license of a bail enforcement agent, such agent shall surrender any badge approved by the commissioner pursuant to this subsection when such agent surrenders such license pursuant to section 29-152i, as amended by this act. Any violation of this subsection shall be an infraction.
 - Sec. 6. Section 29-152m of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2012*):
 - (a) No professional bondsman licensed under chapter 533, surety bail bond agent licensed under chapter 700f or bail enforcement agent licensed under sections 29-152f to 29-152i, inclusive, as amended by this act, shall carry a pistol, revolver or other firearm while engaging in the business of a professional bondsman, surety bail bond agent or bail enforcement agent, as the case may be, or while traveling to or from such business unless such bondsman or agent obtains a special permit from the Commissioner of Emergency Services and Public Protection in accordance with the provisions of subsection (b) of this section. The permit required under this section shall be in addition to the permit requirement imposed under section 29-28 and shall not be issued until the applicant has been issued a permit under section 29-28.
 - (b) The Commissioner of Emergency Services and Public Protection may grant to any professional bondsman licensed under chapter 533, surety bail bond agent licensed under chapter 700f or bail enforcement agent licensed under sections 29-152f to 29-152i, inclusive, <u>as amended by this act</u>, a permit to carry a pistol or revolver or other firearm while engaging in the business of professional bondsman, surety bail bond agent or bail enforcement agent, as the case may be, or while traveling

146 to or from such business, provided that such bondsman or agent has 147 proven to the satisfaction of the commissioner that such bondsman or 148 agent has successfully completed a course, approved by the 149 commissioner, of training in the safety and use of firearms. [The 150 commissioner shall adopt regulations in accordance with the 151 provisions of chapter 54 concerning the approval of schools, 152 institutions or organizations offering such courses, requirements for 153 instructors and the required number of hours and content of such 154 courses.]

- (c) [Application] <u>An application</u> for a permit [issued] pursuant to this section shall be made on forms provided by the commissioner and shall be accompanied by a [sixty-two-dollar] fee <u>of sixty-two dollars</u>. Such permit shall have an expiration date that coincides with that of the state permit to carry a pistol or revolver issued pursuant to section 29-28.
- (d) A permit issued pursuant to this section shall be renewable every five years with a renewal fee of sixty-two dollars. Each holder of a permit issued pursuant to this section shall successfully complete an annual firearms safety refresher course approved by the commissioner as a condition of such renewal. The commissioner shall send, by first class mail, a notice of expiration of the bail enforcement agent firearms permit issued pursuant to this section, together with a notice of expiration of the permit to carry a pistol or revolver issued pursuant to section 29-28, in one combined form. The commissioner shall send such combined notice to the holder of the permits not later than ninety days before the date of the expiration of both permits, and shall enclose a form for renewal of the permits. A bail enforcement agent firearms permit issued pursuant to this section shall be valid for a period of ninety days after the expiration date, except this provision shall not apply if the permit to carry a pistol or revolver has been revoked or revocation is pending pursuant to section 29-32, in which case the bail enforcement agent firearms permit shall also be revoked.

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- (e) The commissioner shall adopt regulations in accordance with the provisions of chapter 54 concerning the approval of schools, institutions or organizations offering firearms safety courses, requirements for instructors and the required number of hours and content of such courses.
- Sec. 7. (NEW) (*Effective October 1, 2012*) (a) On and after October 1, 2012, no person may be an instructor for a course in the criminal justice system for purposes of section 29-152f of the general statutes, as amended by this act, or a course in the safety and use of firearms, for purposes of subsection (b) of section 29-152m of the general statutes, as amended by this act, without the approval of the Commissioner of Emergency Services and Public Protection.
 - (b) (1) An application for approval as an instructor shall be submitted on a form prescribed by the commissioner. Such application shall be made under oath and contain the following: (A) The applicant's name, address and date and place of birth; (B) the applicant's employment for the five years prior to the date of application; (C) the applicant's education or training in the subject matter of the course required under section 29-152f of the general statutes, as amended by this act, or subsection (b) of section 29-152m of the general statutes, as amended by this act, as applicable; (D) any convictions for violations of the law; and (E) such other information as the commissioner may require by regulation adopted pursuant to this section for purposes of investigating the character, competency and integrity of the applicant.
 - (2) No person shall be approved as an instructor who (A) has been convicted of a felony or any misdemeanor pursuant to section 21a-279, 53a-58, 53a-61, 53a-61a, 53a-62, 53a-63, 53a-96, 53a-173, 53a-175, 53a-176, 53a-178 or 53a-181d of the general statutes, (B) has been denied a license as a professional bondsman, surety bail bond agent or bail enforcement agent, or (C) has had such license suspended or revoked.
- 209 (3) If a course conducted by an instructor under section 29-152f of

- the general statutes, as amended by this act, or subsection (b) of section
- 29-152m of the general statutes, as amended by this act, is approved by
- 212 the commissioner on or before October 1, 2012, the instructor of such
- 213 course shall have until April 1, 2013, to apply for approval as an
- instructor in accordance with this subsection.
- 215 (c) Upon being satisfied, after investigation, that the applicant 216 satisfies the requirements of subsection (b) of this section and is a 217 suitable person to be approved as an instructor, the commissioner may 218 issue an approval to such applicant to do business in this state as an 219 approved instructor. The fee for such approval shall be fifty dollars. 220 The term of such approval shall not exceed two years from the date of 221 the initial approval. Any person approved as an instructor under this 222 section shall notify the commissioner of any change in such person's 223 address not later than two business days after such change. The 224 notification shall include the person's old address and new address.
 - (d) Each person approved as an instructor under this section may apply for renewal of such approval on a form prescribed by the commissioner that provides for the disclosure of such information as the commissioner may require to determine whether such person's suitability to continue as an instructor has changed since the issuance of the prior approval. The fee for such renewal shall be fifty dollars.
 - (e) The commissioner may adopt regulations, in accordance with the provisions of chapter 54 of the general statutes, to implement the provisions of this section.
- (f) Any person who violates any provision of subsection (a) of this section shall be fined seventy-five dollars for each offense. Each distinct violation of subsection (a) of this section shall be a separate offense and, in the case of a continuing violation, each day thereof shall be deemed a separate offense.
- Sec. 8. (NEW) (*Effective October 1, 2012*) The Commissioner of Emergency Services and Public Protection may suspend, revoke or

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refuse to renew the approval of any instructor issued pursuant to section 7 of this act, provided the commissioner has given notice to the instructor to appear before the commissioner to show cause why the approval should not be suspended, revoked or refused renewal, upon a finding by the commissioner that the instructor: (1) Has violated any of the terms or provisions of section 7 of this act; (2) has practiced fraud, deceit or misrepresentation; (3) has made a material misstatement in the application for issuance or renewal of such approval; (4) has demonstrated incompetence or untrustworthiness in the conduct of the instructor's courses; (5) has been convicted of a felony, a misdemeanor specified in subdivision (2) of subsection (b) of section 7 of this act or any crime affecting the instructor's honesty, integrity or moral fitness; or (6) is otherwise unsuitable. Any party aggrieved by an order of the commissioner under this section may appeal therefrom in accordance with the provisions of section 4-183 of the general statutes, except venue for such appeal shall be in the judicial district of Hartford.

Sec. 9. Section 29-152n of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2012*):

Any person who violates any provision of sections 29-152e to 29-152m, inclusive, as amended by this act, for which no penalty is otherwise provided, shall be guilty of a class D felony.

This act shall take effect as follows and shall amend the following sections:		
Section 1	October 1, 2012	29-145
Sec. 2	October 1, 2012	29-147
Sec. 3	October 1, 2012	29-152f
Sec. 4	October 1, 2012	29-152i
Sec. 5	October 1, 2012	29-152 <i>l</i>
Sec. 6	October 1, 2012	29-152m
Sec. 7	<i>October 1, 2012</i>	New section
Sec. 8	<i>October 1, 2012</i>	New section
Sec. 9	<i>October 1, 2012</i>	29-152n

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Statement of Purpose:

To establish age and education requirements for professional bondsmen and bail enforcement agents and provide for the revocation of their licenses if a restraining or protective order has been issued against them, require any badges worn by bail enforcement agents to be approved, require annual firearms refresher training for holders of a special firearms permit and require approval of instructors offering criminal justice and firearms courses to applicants.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]